

Public procurement for NBS Lecture (online)

Credit: Neil Coles, PPMI

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Learning Outcomes for this Learning Unit

- Introduce and understand the concept of public procurement for NBS
- Identify barriers & challenges to public procurement for NBS
- Highlight how the challenges impact the delivery of NBS procurement projects
- Extract insights form lessons learnt from case studies
- Reflect on opportunities to incorporate practices into workplace







What is Public Procurement?

 Provide three words that describes public procurement from your perspective

Answer in Menti, code: 1234 5678

https://www.menti.com/







Definition of Public Procurement

 Public procurement (PP) refers to the process by which public authorities, such as government departments or local authorities, purchase work, goods or services from companies.

Source: Public tendering rules





Why is Public Procurement important?

- Creates a level playing field for businesses across EU via agreed PP Rules
- Delivers around €2 trillion/yr to purchase services, works and supplies
- Measures are used to boost jobs, growth and investment
- Used to innovate, more resource and energy efficient & socially-inclusive
- Delivers high quality public services using modern, well-managed and efficient procurement







Defining NBS Procurement

NBS

Solutions that are inspired and supported by nature [...]

E.g. Trees, green walls, greeen roofs, water retention ponds

Public procurement of NBS

Verifiable environmental and social criteria can be included when purchasing NBS (e.g. requirements for construction materials, plant species)

GPP

Public purchase of environmentally friendly goods services and work

Public purchase of goods services and work supporting environmental and social goals

- PP of NBS refers to the procurement of solutions associated with the definition green public procurement (GPP)
- Public authorities seek to procure goods, services and works with a reduced environmental impact throughout their life cycle
- Sustainable Public Procurement (SPP) is similar in process, but also accounts for the social impacts.







Defining NBS Procurement

- The principles of GPP and SPP are supportive of the procurement of NBS
- However-widespread confusion between 3 terms harms NBS procurement
- Relative novelty of the NBS concept in mainstream urban planning practices
- Public procurers might lack the general knowledge of what an NBS is.
- Developing a clear understanding of NBS among public procurers is key





Barriers to Public Procurement of NBS

Knowledge & Experience

- Lack of knowledge and experience with NBS
- Key barrier for successful NBS uptake
- Limited consensus on the reliable measurement/ quantification of NBS
- NBS provide benefits to larger areas than grey engineering solutions
- Benefits can evolve over different stages and timelines of the project

Site & Context knowledge

- NBS projects can be extremely dependent on the local/site specific context
- Longer term
 maintenance costs are
 difficult to define and
 price into projects
- NBS are living solutions, benefits are expected to last much longer.
- Limited information on the associated costs and benefits

Skills & Capacity

- Procurers often lack information, skills or capacity to evaluate NBS projects
- Complexities make it difficult to account for the full costs and benefits of NBS
- Support and training will assist public procurers deal with these challenges



Challenges to Public Procurement of NBS

1. Lack of NBS **Typology**

- Systemic classification of NBS for procurement remains elusive
- Comprehension of the corresponding performance criteria is difficult
- Creates uncertainty with the type of service or works to be procured

2. Difficulty Finding Skilled **Suppliers**

- Difficult to locate suppliers with requisite experience, capacity & skills
- Limited use of "common language" and technical expertise
- Impacts submissions from suppliers and valuation of NBS & services

3. Community **Engagement** on NBS

- Communities may have negative interactions with public authorities
- Creates view of no action on community view, issues and problems
- Results in consultation fatigue and a lack of engagement





Challenges to Public Procurement of NBS

- 4. Institutional and legal barriers
- Procurement officers may lack political and institutional support
- Traditions of spatial planners favours conventional engineering
- Maintenance budgets & responsibilities need to be clearly assigned

5. Perceived reputational risk

- Procurement using taxpayer funds tend toward risk-averse choices
- Reducing risk by predictable process favour conventional solutions
- NBS proposals risk being perceived as high-cost and high-risk

6. Limited access to funding

- Limited public budgets exert pressures on procurement & value
- NBS projects are unlikely to be prioritised in a city's budgets
- Procurement of infrastructure projects challenged if it drives up costs





Example of NBS tender document





Challenges: Quick Quiz

Menti Questions:

Challenges to using Public Procurement for NBS

(Multiple Choice Q&A)





Case Study- Manchester- Public Procurement of NBS

Snapshot Case Study Introduction: Manchester	
No. of inhabitants in the city	547,000
Procuring authority	Manchester City Council
Types of NBS procured	New climate-resilient park in East Manchester, including sustainable urban drainage features
Project value	£1.3m / €1.46m
Challenges faced	Difficulty in finding contractors with experience of delivering NBS project
H2020 Project	GrowGreen





Case Study- Manchester- Public Procurement of NBS

- Under GrowGreen initiative and guidance it developed a large scale NBS project aiming to address flooding issues
- Officers to procure, a new community park including extensive Sustainable
 Urban Drainage Systems (SuDS) features.
- Focus was given to biodiversity-friendly planting, and the community was widely involved in the design process





Case Study - Manchester- Public Procurement of NBS

- Procurement was undertaken separately for design and construction activities.
- Using an existing framework agreement to procure the design works
- City saved time, resources and leveraged existing suppliers relationships
- No tenders received due lack of expertise in the storm-water management aspects, lack of availability of staff, security concerns on the site





Case Study Manchester- NBS Procurement

- Issue was eventually overcome through local inter-city cooperation
- Neighbouring Salford City Council had access to a good pool of landscaping contractors
- Utilised an existing procurement frameworks Manchester City was able to post the call for its NBS project tender
- Manchester was able to secure a suitable contractor and works were installed.





Case Study Manchester- Public Procurement of NBS





Reflect on challenges/actions for Public Procurers

- Adopt challenge-based thinking in calls for tender
- Consider grouping NBS contracts together
- Join an NBS network
- Promote cross-departmental exchange
- Use pilot projects to build trust in the community
- Encourage suppliers to think creatively about community engagement



Include environmental criteria in tenders Set sustainability targets for suppliers

Allocate budgets for NBS projects

Encourage collaboration to deliver integrated solutions

Promoting
Public
Procurement
of NBS

Assist suppliers to develop NBS products or services

Reflect on Mechanisms to deliver NBS through Public Procurement





Public Procurement of NBS - Other examples

Other case studies and information available at:

- https://growgreenproject.eu/about/
- https://connectingnature.eu/
- https://unalab.eu/en
- https://clevercities.eu/
- https://networknature.eu/networknature/nature-based-solutions
- https://nbseduworld.eu/networks







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Thank you!

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